

CITY OF OAKLAND

Memorandum

TO: Bureau of Investigation
ATTN: Deputy Chief Jeffrey H. Israel
FROM: Youth and Family Services Division
DATE: 06 Mar 09

RE: 2008 YFSD Year End Report

SECTION I: INTRODUCTION AND OVERVIEW

It is the mission of the Youth and Family Services Division (YFSD) to provide professional, compassionate and effective service to families and youth while working to enhance and improve the quality of life within the City of Oakland. This document serves as the 2008 Annual Management and Departmental Report for the YFSD.

2008 began the second year of the re-established YFSD. During this time, Captain Cyril Vierra retired and Captain Benson H. Fairrow now commands the division, overseeing the continued dedication of the division to delivery of service to the youth and families of Oakland as follows:

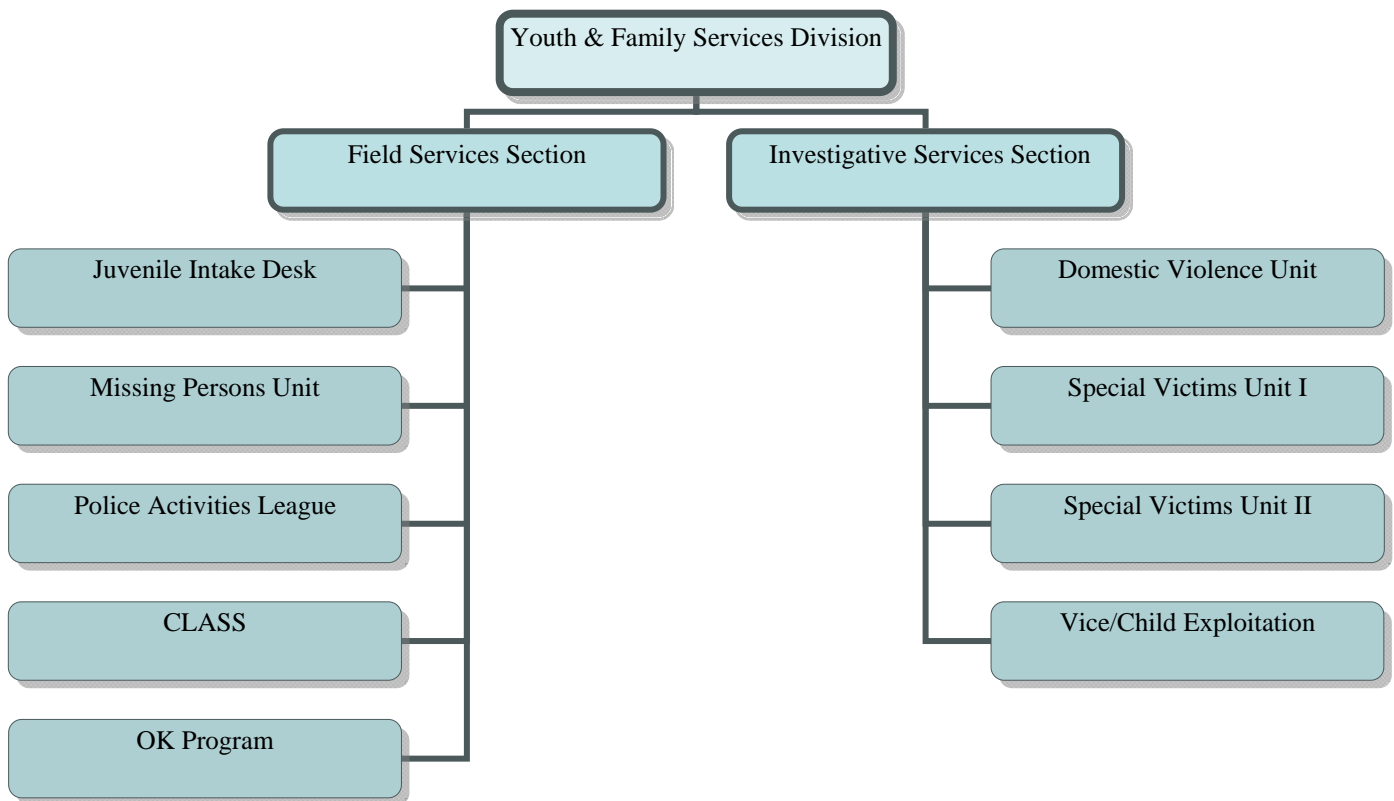
- Domestic violence victims are provided advocacy services to provide support in surviving the event and to assist one through the judicial process. Victims are also provided assistance in relocation efforts when appropriate.
- Sexual assault victims are provided with a myriad social services in order to help them through incidents, as well as provide assistance in navigating through the judicial process.
- Juvenile sexual and physical abuse victims, and in some cases their families, are provided social services to assist in dealing with the legal process as well as addressing the trauma of the abuse.
- Sexually exploited minors and victims of human trafficking are referred to social services to aid in freeing themselves from the cruelty of exploitation at the hands of others.
- Missing persons and runaway cases are investigated to assist friends, families and loved ones reunite.
- Juveniles arrested or detained by officers in the field are referred to various social services in an effort not only to prevent future negative contacts with law enforcement but to assist in any problems they may be experiencing in their lives.

- Officers assigned to the Campus Life and School Safety (CLASS) Unit and Police Activities League (PAL) work with students during and after school to provide information and activities as an alternative to negative influences.

2008 also hallmarked the following additional achievements:

- The establishment of the Our Kids (OK) Program, a long term juvenile crime-prevention and community building project that seeks to change and positively influence the behavior and academic performance of youth through role-modeling, positive peer pressure and incentives.
- The movement of the Cold Case and 290 Units to the third floor of the Police Administration Building and the addition of the Identification Unit to the YFSD.

The YFSD is comprised of the Investigative Services Section (ISS) and the Field Services Section (FSS). Each section, under the direction of a lieutenant, is comprised of specialized units as detailed in the following organizational chart:



Beginning in January 2009, the Identification Unit (IDU), a segment of the Identification Section, became part of the YFSD, assigned to the Special Victims Unit II. Frank Alliger, the manager of the Identification Section, retired in December 2008. The Special Victims Unit II supervisor, Sergeant Dan Donovan, has taken over responsibility for supervision of the unit.

INVESTIGATIVE SERVICES SECTION

The organizational structure of the ISS is based upon a “victim centered/driven” philosophy. It is the mission of the ISS to provide superior service to our citizens; especially our children. At the same time, the ISS works to aggressively bring those who victimize our community to justice by conducting thorough and comprehensive investigations in a timely manner.

The following units are or were under the ISS for calendar year 2008:

- Domestic Violence Unit
- Special Victims Units I - general child abuse and sexual assaults
- The Special Victims Unit II - Cold Case Unit, 290 Unit, Identification Unit¹, and the SAFE Task Force
- Vice and Child Exploitation Unit
- Missing Persons Unit²
- The Community, Clergy & Recovery Effort (C-Care)³

FIELD SERVICES SECTION

The organizational structure of the FSS is designed to work with the youth of the City of Oakland by providing services designed to prevent entry into the criminal justice system through mentoring and program referrals. The FSS also works with those already in the criminal justice system in order to mitigate that contact and guide youth to a more productive path through mentoring and programming.

The following units were under the FSS for calendar year 2008:

- Juvenile Intake Desk
- Missing Persons Unit⁴
- Police Activities League
- Campus Live and School Safety
- Our Kids Program

¹ Moved to ISS in January 2009

² Moved to FSS in August 2008.

³ Disbanded in November 2008 due to budget cuts.

⁴ Moved to FSS in August 2008

SECTION II: STAFFING

YFSD Staffing			
Classification	Authorized Number	Actual Number	Vacancies (+/-)
Captain of Police	1	1	0
Lieutenant of Police	2	2	0
Sergeant of Police	6	7	+1 ⁵
Police Officer	45	44	-1
Police Services Technician II	10	9	-1
Police Records Specialist	2	2	0
Totals	66	65	

ISS PERSONNEL MOVEMENT

ISS Transferred In		
Name	From	To
Officer Jason Skrdlant	Juvenile Intake Desk	SVU I
Officer David Hazelwood	Juvenile Intake Desk	DVU
Officer Sam Faleafine	Juvenile Intake Desk	DVU
Officer Hamann Nguyen	Patrol Division	SVU I
Officer Carl Martin	Juvenile Intake Desk	DVU
Officer Allen Hall	Juvenile Intake Desk	DVU
Officer John Ruiz	Patrol Division	DVU
Officer Mike Valladon	Patrol Division	DVU
Officer Rufus Wright	Patrol Division	DVU
Officer Carletta Garrett	CLASS Unit	SVU I
Officer Chan Lee	Patrol Division	SVU I
Officer Seth Neri	CLASS Unit	SVU I
Officer Bryant Ocampo	Patrol Division	SVU I

⁵ Sergeant T. Nolan was assigned in an investigative capacity to assist with cold case homicides in SVU II

ISS Transferred In		
Name	From	To
Officer Holly Joshi	CRT 2	CEU
Sergeant Tim Nolan	CID/Homicide Section	SVU II
Sergeant Jill Encinias	Patrol Division	SVU I

ISS Transferred Out (inclusive of retirements, resignations, etc.)		
Name	From	To
Officer Sam Faleafine	SVU I	Training Division
Captain Cyril Vierra	YFSD	32-year Service Retirement
Anthony Ruggerio	SVU II	Termination of Annuitant Program
Kathy Mendez	DVU	Termination of Annuitant Program
Bret Shagovac	SVU II	Termination of Annuitant Program
Dave Arp	MPU	Termination of Annuitant Program
Ron Frank	SVU II	Termination of Annuitant Program
Mark Angeja	VCU	Termination of Annuitant Program
Delores Leaks	DVU	Termination of Annuitant Program
Frank Alliger	Identification Section	Service Retirement

Annuitants

For most of 2008, the YFSD benefitted from the services of annuitants. All of these individuals contributed enormously to the work effort of the division:

- Retired Officer Dave Arp continued to work in the Missing Persons Unit and cleared hundreds of cases, some dating back several years.
- Retired Officer Ron Frank served SVU II by screening cross-reported child abuse cases and preparing Crime Reports.
- Retired Sergeant Don Williams assisted SVU II investigators with DNA cold hit cases.

- Retired Officers Bret Shagovac and Anthony Ruggiero worked with the 290 Unit, logging registered sex offender information into LRMS and tracking down court documents.
- Retired Officer Mark Angeja continued his work with the VCU on the SOAP (Stay Out of Areas of Prostitution) list. He also spearheaded the division's internal investigative database efforts under the Sexual Molesting Annoying Tracking System (SMATS) Project.
- Retired Officers Delores Leaks and Kathy Mendez assisted the DVU by handling domestic violence related vandalism and annoying phone call investigations.

These additional part-time employees aided full-time staff by relieving them of more routine administrative duties and allowing them to address more pressing investigations. Due to budgetary issues, the annuitant program was eliminated during 2008. The only exception to this involved Don Williams, whose position maintained funding through the Department of Justice Cold Case DNA Grant.

ISS Extended Leave	
Name	Description
Sergeant Jason England	March 2007 until June 2008, and then again for the entire month of December 2008, due to and on-duty injury.

FSS PERSONNEL MOVEMENT

FSS Transferred In		
Name	From	To
Lieutenant Fausto Melara Jr.	Patrol Division	FSS
Officer John Wilson	Patrol Division	Intake Desk
Officer Michael Lapidus	Patrol Division	Intake Desk
Officer Nathan Brooks	Patrol Division	CLASS Unit
Officer Nathan Brooks	CLASS Unit	OK Program
Officer Jeffery Asprillera	Patrol Division	CLASS Unit
Officer Marco Marquez	Patrol Division	CLASS Unit
Officer Allen Hall	Patrol Division	Juvenile Intake Desk
Officer Carl Martin	Patrol Division	Juvenile Intake Desk
PSTII Carla Rivers	ID Section	Juvenile Intake Desk

FSS Transferred In		
Name	From	To
PSTII Charyl Taylor	New Hire	Juvenile Intake Desk
PSTII Bonita Henry	New Hire	Juvenile Intake Desk
PSTII Ja'ney Meeks	New Hire	Juvenile Intake Desk

FSS Transferred Out (inclusive of retirements, resignations, etc.)		
Name	From	To
Lieutenant Kirt Mullnix	FSS	OIG
Officer Allen Hall	Juvenile Intake Desk	DVU
Officer Carl Martin	Juvenile Intake Desk	DVU
Officer Antoine Owens	CLASS Unit	Patrol Division
Officer Seth Neri	CLASS Unit	SVU I
Officer Alonzo Weatherly	CLASS Unit	Patrol Division
Officer Carletta Garrett	CLASS Unit	SVU I
Officer Andrew Blue	CLASS Unit	Patrol Division
Annuitant Margaret Dixon	PAL	Termination of Annuitant Program
Annuitant Pam Williams	PAL	Termination of Annuitant Program

SECTION III: YFSD FISCAL MANAGEMENT

The following chart provides an analysis of the YFSD's budget appropriation and expenditures for fiscal year 07-08 (01 Jul 07 to 30 Jun 08):

YFSD Budget Appropriations and Expenditures FY 2007-2008			
Unit Appropriation Categories	Budget Appropriation	Actual Expenditures	Difference
O&M	\$4,811.52	\$4,811.52	\$0.00
Grants	\$2,513,278.97	\$1,157,086.89	\$1,356,192.08
Personnel (excluding O/T)	\$8,452,779.60	\$8,357,789.21	\$94,990.39

YFSD Budget Appropriations and Expenditures FY 2007-2008			
Unit Appropriation Categories	Budget Appropriation	Actual Expenditures	Difference
Overtime	\$302,858.94	\$1,346,525.28	(\$1,043,666.34)
Overall	\$11,273,792.03	10,866,212.90	\$407,516.13

The only category overspent in 2008 was Overtime. Overtime expenditures were high for similar reasons as in 2007, mostly related to a general underfunding of the YFSD overtime budget. YFSD investigators are obligated to respond to callouts during off-duty hours to follow up on sexual assaults, sexual child abuse cases, and at-risk missing person incidents. Additionally, the Intake Desk was unstaffed in one position which was diverted to another unit in the Department. This, combined with normal absences, required overtime backfill since the Intake Desk has no relief position.

The following chart provides an analysis of the IDU budget appropriation and expenditures for fiscal year 07-08⁶ (01 Jul 07 to 30 Jun 08):

IDU Budget Appropriations and Expenditures FY 2007-2008			
Unit Appropriation Categories	Budget Appropriation	Actual Expenditures	Difference
O&M	\$151,559.47	\$157,382.15	(\$5,822.68)
Grants	\$0.00	\$0.00	\$0.00
Personnel (excluding O/T)	\$525,920.14	\$777,075.88	(\$251,155.74)
Overtime	\$68,346.30	\$78,894.36	(\$10,550.06)
Overall	\$745,715.91	\$1,103,352.39	(\$267,528.48)

The Identification Section overspent its budget in all categories in 2008. O&M over expenditures were due to required supplies to continue operations in the section. The negative balances in Personnel and Overtime are the result of investigator requests and unbudgeted costs for sworn personnel.

Much of the sworn overtime expense resulted from the Video Unit. The Video Unit provides essential support services to the Criminal Investigations Division and the Special Operations Division. The Video Unit conducts Forensic Video Analysis (FVA) on video and digital

⁶ Not included in the YFSD budget due to the fact the IDU did not actually come under the division until 2009

recordings recovered from closed circuit television systems. FVA helps investigators identify suspects by isolating and capturing their images. The Video Unit is not staffed at this time. PST Eileen Boyle is trained on FVA, but she is currently assigned to the Photo Lab which has one unfilled position. She conducts FVA for armed robberies and homicides on an overtime basis. All other FVA work is performed as her schedule permits. On high priority investigations, Officer Inez Ramirez performs the extraction and recovery of recordings. The Video Unit also provides support for Video Team deployments during Mobile Field Force deployment, special events, and other large community gatherings.

The IDU generates revenue for the City of Oakland through various services provided. The following chart provides revenue amounts for the IDU:

IDU Revenue		
Description	Quantity	Revenue
Photographs	691	\$691.00
Clearance Letters	237	\$5,925.00
DOJ Fees	211	\$6,752.00
Notary Fees	470	\$470.00
Total		\$13,838.00

SECTION IV : TRAINING

The YFSD demonstrated its commitment to maintaining a well trained team of professionals by providing over 450 hours of in-house instruction to staff (Appendix A), not including training provided by the Training Division. YFSD staff also presented and/or hosted a variety of training courses:

- Human Trafficking/Child Prostitution
- Line-up Training on Human Trafficking / Child Prostitution - California Highway Patrol
- Child Sexual Exploitation - Sacramento State
- Domestic Violence - Patrol Line-up Training
- Human Trafficking/Child Prostitution - Patrol Line-up Training
- Missing Person Training by NCMEC (National Center for Missing & Exploited Children) – Mr. Wayne Sheppard
- Vice Under Cover Courses (3)

- POST Child Abuse Course
- Child Abuse Prevention Council

In addition, YFSD presented, testified, and/or provided training or information to various non-police personnel:

Beat/NCPC	Area	Community Contact/NSC	Number of Attendees
2y/5y	1	NSC Sandra West (Child Prostitution)	12
10X (x3)	1	Council Member Bruner's Staff and NCPC (Child Prostitution/Human Trafficking)	9,14,8
12X-Temescal	1	49 th & Webster - Faith Presbyterian Church (Child Prostitution/Human Trafficking)	9
City Council	-	Public Safety & Full Council SVU Case Load	90+
11X-Shattuck	1	59 th Street - Bushrod Rec. Center (Child Prostitution/Human Trafficking)	15
10X-Golden Gate	1	1075 62 nd Street - Golden Gate Rec. Center (Child Prostitution/Human Trafficking)	19
City Council	-	Public Safety & Full Council AB499	90+
18Y-Manazita	2	2794 Garden - Salvation Army (Child Prostitution/Human Trafficking)	40
33x – Greater New Test. Church	3	88 th Ave (Child Prostitution/Human Trafficking)	32
CALICO	-	Child Abuse Investigation at CALICO Training	28
SEM Training Session	-	Departmental efforts to combat child sexual exploitation/prostitution	35+
CA State Assembly	-	Testimony on AB499	200+
CA State Senate	-	Testimony on AB499	200+
GA State Senate	-	Testimony on CA efforts to combat child sexual exploitation/prostitution	50+
ALCO-DA Investigator's Task Force Mtg	-	DNA Cold Case Studies	45+

SECTION V: SIGNIFICANT ACCOMPLISHMENTS

In February 2008, the YFSD moved the majority of its investigative operations from the Family Justice Center (FJC), at 470 27th Street, to the Police Administration Building (PAB). This helped to enhance the division's effectiveness and investigative abilities.

The following table illustrates the goals established in 2007 for 2008 and lists the status of each goal as well, along with other significant accomplishments for 2008:

Plan / Goal	Achieved	Implemented [if not, explain]
Move the majority of the ISS to the PAB from the FJC.	Yes	Completed in February 2008.
Conduct at least two Vice U/C Officer Training Courses.	Yes	Three 20-hour courses were presented in April, August, and September 2008.
Present one POST Certified Child Abuse/Sexual Assault Course.	Yes	A 40-hour POST certified Child Abuse/Sexual Assault Course was presented at the FJC in October 2008.
290 Compliance Checks – 100% for entire City.	Yes	Completed in December 2008.
Established a Cold Case Team to address DNA and other cold cases.	Yes	Staffed in May of 2008.
Continue the Department’s partnership with the FJC.	Yes	The DVU remains at the FJC and ISS units continue to work with agencies housed at the FJC.
Create a new case tracking database to help in case prioritization/management and critique.	Yes	In Dec 2008, after more than a year of planning, designing and training, the SMATS database became available.
Establish a “High Risk Victim” screening and classification protocol for Oakland run-away and/or “at risk” child victims.	Yes	Approved and signed in October 2008.
Maintain compliance with Negotiated Settlement Agreement (NSA) training requirements.	Yes	100% compliance with all NSA training and requirements
Increase youth participation in PAL related activities.	Yes	PAL increased their advertising of programs available for the youth of Oakland and has experienced an increase in participation.
Coordinate with Oakland Parks and Recreation Department to conduct a Midnight Basketball program in Spring and Summer.	Yes	PAL partnered with Oakland Park and Recreation Department to conduct two Midnight Basketball programs; One in East Oakland and one in West Oakland.
Coordinate with other	Yes	The Juvenile Intake Desk, in partnership with MYC and

Plan / Goal	Achieved	Implemented [if not, explain]
organizations, (e.g. McCullum Youth Court (MYC), Safe Passages, etc.) to reduce youth violence in the City of Oakland.		Alameda County Probation, implemented the Restorative Justice Program. The program was established to reduce youth violence in the City of Oakland.
Fill current vacancies.	Yes	The division has been fully staffed.
Utilize annuitants as support staff in an effort to minimize the time sworn staff spends on administrative tasks	Yes	Annuitants were utilized until November 2008, at which point funding ended.

There were several other significant accomplishments in 2008:

Operation Cross Country

In October 2008, staff from the ISS, in particular the Vice/CEU, assisted the FBI on a nation-wide child prostitution operation. This operation was modeled after the OPD/FBI's 2007 "Operation Strike Out" which consisted of Bay Area law enforcement agencies. This year, the effort went nation-wide and involved numerous agencies. OPD was acknowledged as the designers of this enforcement effort.

Domestic Violence

Acting Sergeant Randy White became the Department's Domestic Violence Subject Matter Expert (SME). As a result, Officer White has been invited to attend and/or participate in several County and City Domestic Violence awareness forums.

AB-499

In April and June of 2008, Lieutenant Kevin Wiley testified at the State Assembly & Senate on AB-499 – Sexually Exploited Minors. This bill was signed into law by Governor Schwarzenegger in October 2008.

Georgia State Senate

At the request of the Georgia State Senate, based upon the recommendation of the Federal Bureau of Investigations, Officer James Saleda and Lieutenant Kevin Wiley testified in front of the Georgia State Senate on the City of Oakland's efforts, accomplishments, and challenges in addressing the issue of child prostitution. The Oakland Police Department's efforts were recognized nation-wide as a role model for addressing this growing problem.

Proposition 69

In October 2008, the City Attorney's Office fully embraced the effort to have California Proposition 69 expanded to include the collection of DNA samples from those individuals arrested for a prostitution related offense, whether felony or misdemeanor.

The ISS continues to track all sexual assaults, as well as homicides, for the purpose of matching old and current cases, and to identify trends and patterns. This will also serve to provide factual evidence as to the need for an expansion of Proposition 69.

Investigator Development Project (IDP)

After discovering some deficiencies in YFSD investigations, a project was established to enhance the overall knowledge and effectiveness of current investigative staff. This effort was titled, the Investigator Development Project (IDP). The IDP established a set of responsibilities from the ISS Commander down to individual investigators. YFSD P&P 08-05 was established to outline and make official this investigator orientation and training program.

Organizational Changes

In June 2008, the Juvenile Intake Desk added four Police Service Technicians to the Juvenile Intake Desk in order to reduce overtime expenditures. This helped to significantly reduce back fill overtime. The PSTs also assist the ISS by completing preliminary documentation of 11166/69 PC Suspected Child Abuse reports and SMATS input.

The MPU was moved from the ISS to FSS. This improved the unit's ability to work more closely with the Juvenile Intake Desk.

CLASS Unit

While school was out during the summer months, CLASS Unit officers were reassigned to SVU. The officers were deployed among all the investigative units in SVU and assisted in reducing the back log of cases during the summer break.

The CLASS Unit also participated in the Gang Resistance and Education Program (GREAT) Program, educating over 200 middle school students on gangs.

Our Kids Program

The OK Program, designed to mentor young men during their impressionable years, was established and staff was assigned to ensure the success of this promising new program.

Police Activities League

PAL applied for and received a grant for the GREAT program. PAL organized the training seminar for the officers who participated in the program. PAL also partnered with Oakland Unified School District to have the GREAT program implemented in their middle schools.

The East Oakland Midnight Basketball League provided young men with an activity to participate in during the evening, keeping them off the streets. The program was expanded in 2008 to include West Oakland.

The Explorer program was reestablished this year and 16 young people attended the explorer academy. The new explorers meet on a monthly basis and PAL facilitates the meetings.

Identification Unit

Officer Kelly Parker-Bridges became a certified composite artist during 2008. Though not assigned to the unit, Officer Parker-Bridges' certification provides a valuable service to the Department.

SECTION VI: PRODUCTIVITY PERFORMANCE DATA

DOMESTIC VIOLENCE UNIT



*Front Row: Officer Randy White, Annuitant Dolores Leaks, Officer David Hazelwood, Officer Ross Tisdell and Officer Jason Skrdlant.
Back Row: Officer John Biletnikoff, Annuitant Kathy Mendez, Officer Sam Faleafine, PRS Claudette Colbert*

The Domestic Violence Unit is responsible for the investigation of all domestic violence crimes, including elder physical abuse. The investigators assigned to this unit work closely with contracted advocates from the Family Violence Law Center. Domestic Violence victims who come into contact with the police between the 5:00pm – 9:00am can have immediate advocate contact through the Over Night Emergency Response Team (O.N.E.R.T.).

Currently, the DVU has seven domestic violence investigators; five of whom are also trained to investigate physical elder abuse.

Domestic Violence Unit Statistics	
Total Cases assigned:	4,825
Cases per Investigator:	690 (by 7 investigators)
Cases charged	
Felony:	215
Misdemeanor:	460
Elder Abuse Investigation:	26
Call-Out Activations:	7

SPECIAL VICTIMS UNIT I



Front: Officers Carletta Garrett, Ross Tisdell, Hamann Nguyen, Seth Neri and Sergeant Jill Encinias (Unit Supervisor) Back: Lee Odom, John Biletnikoff, Julio Pinzon, Tim Scarrott, Bryant Ocampo and Jason Skrdlant.

SPECIAL VICTIMS UNIT II



Front: Officer Kwang Lee Back: Retired Sergeant Don Williams, Officers Herb Webber and Jeff McCort, Unit Supervisor Sergeant Dan Donovan and Sergeant Robert Nolan



The "Back Bone" of the YFSD; PRS Christine San Jose with her supervisor, Sergeant Daniel Donovan

During 2008, the Special Victims Unit (SVU) was split into two separate units; Special Victims Unit I and II. SVU I is responsible for investigating all child abuse and general sexual assault cases. SVU II is responsible for investigating all cold case homicides and sexual assaults. The 290 Unit, which participates in the Alameda County Sexual Assault Felony Enforcement (SAFE) Task Force, is also part of the SVU II.

Special Victim Unit Statistics ⁷	
Total Cases assigned:	1,632
Cases per Investigator:	125.5 (by 13 investigators)
Cases charged	
Felony:	145
Misdemeanor:	46
Parole Violations:	3
Probation Violations:	5
Search Warrants:	90 (includes DNA Cold Hits)
Ramey/Arrest Warrants:	55
Call-Out Activations:	101

SVU Case Profiles

Case Profile #1

Beginning in 2006, there were four similar kidnappings and violent sexual assaults of women reported to the Oakland Police Department. In 2008, Officer Herb Webber was notified of a DNA “case to case” match; however, there was no suspect information. It was not until Officer Webber developed additional information on a possible suspect, with the assistance of Officer Marcus Midyett, that a photo line-up was shown to one of the victims. As a result of this photo line-up, Jamaal Harrison was identified and positively linked by DNA to all four cases. Mr. Harrison’s case is pending trial where he faces a possible life sentence.

Case Profile #2

In 2008, Sergeant Nolan was advised that a possible DNA match was made on a 1989 murder of a woman who was found hanging from a tree and set on fire. It was learned this woman had also been sexually assaulted. With the assistance of retired Homicide Sergeant Don Williams, Sergeant Nolan conducted an extensive background check on other sexual

⁷ These statistics will be separated beginning in 2009.

assault cases and contacted past victims and witnesses. Sergeant Nolan eventually developed information that the DNA match was to a George Willoughby who was in-custody at the Wasco State Prison in Washington State. Willoughby had several past sexual assault cases and was deemed a “sado-masochist” who enjoyed burning victims he sexually assaulted.

Sergeant Nolan and Don Williams travelled to Washington State, obtained a confirmation DNA sample from Willoughby and interviewed him. Willoughby provided a statement that confirmed his crimes with specific details. However, he did not make a full confession to the murder. Willoughby was charged with First Degree Murder with Special Circumstances.

Case Profile #3

On July 31, 2008 at 6:00 am, two men broken into a home where a woman was sleeping. The two men beat, robbed and violently sexually assaulted the woman. One of the men then fired a gun at her in hopes of killing her. The men fled and the woman called for help.

Officer Tim Scarrott was assigned the case and immediately went to work on identifying the suspects. Patrol officers, while investigating another possible sexual assault, notified Officer Scarrott about the similarities in their case. Scarrott tied the two cases together, located valuable evidence, and eventually identified both men: Frank Savoy and Apondo White Jr.

During this investigation, Frank Savoy began plotting to kill the victim. The plot was uncovered by Alameda County Sheriffs’ deputies at the Santa Rita Jail who in turn notified the Department. Officer Scarrott, along with Sergeant Nolan and Annuitant Don Williams, served several search warrants and recovered additional evidence to solidify their case against both Savoy and White. Both men have long and violent criminal histories and face prison sentences of 112 years to life.

290 Unit

Officers Jeffrey McCort and Kwang Lee continued to expand the review and enforcement of registered sex offenders in 2008. As previously stated, the 290 Unit coordinated and completed 100% of the City’s registered sex offender compliance checks. This is the first time in OPD history that this goal has been achieved.

This noteworthy endeavor was accomplished due to a collective effort. Retired Officers Anthony Ruggiero and Brett Shagovac assisted with the processing and reviewing of the registered sex offenders. Shagovac provided some positive feedback with respect to how documents are retained on each offender, with the intention of streamlining case presentation and the charging process. Ruggiero actively conducted history checks to remove deceased offenders from the Oakland Police Department registry. Officers McCort and Lee provided instruction to all patrol officers at line-ups, as well as to special enforcement teams, in order to streamline the case process from initial contact to charging.

Sexual Assault Felony Enforcement Task Force

The Alameda County SAFE Task Force is a multi-agency organization which conducts proactive enforcement by focusing on predatory sex offenders. Some of the objectives of the SAFE Task Force are to enhance communication between law enforcement agencies participating in this project, monitor the activities of known sexual predators through records research and short-term surveillances, and to ensure convicted sex offenders are in compliance with current registration laws.

In 2008, the Oakland Police Department was unable to fully staff a position at the SAFE Task Force. Nonetheless, both members of the 290 Unit worked closely with the SAFE Task Force, dedicating at least one-full day a week to participate in county operations. In turn, members of the SAFE Task Force played a significant role in assisting the 290 Unit while conducting the registered sex offender compliance checks.

Identification Unit

Identification Unit Statistics ⁸	
Notification Letters Mailed to Registrants:	302
Employment Applications Processed:	656
License/Permit Applications Processed:	177
Background Clearance Letters Processed:	85
Court Bookings Completed:	541
Registrations	
Felony Drug Offenders:	1,356
Felony Sex Offenders:	1,980
Felony Arsonists:	11
Rolls of Film Issued:	7,034
Rolls of Film Processed:	6,742
Photographs Printed:	115,728

⁸ For the purposes of this 2008 report, the Photo Lab performance data is included. It is anticipated this unit will become part of another division in 2009.

VICE AND CHILD EXPLOITATION UNITS



Left to right: Officers Mark Battle and James Beere, PST Al Rivers, Unit Supervisor Sergeant Tom Hogenmiller and Officer James Saleda

The Vice and Child Exploitation Unit consists of two specialized details: Vice Crimes Detail and the Child Exploitation Detail. This unit conducted several field/investigative operations throughout the year utilizing undercover officers to arrest prostitutes, as well as their customers.

Vice and Child Exploitation Unit Statistics	
Total Cases assigned:	460
Cases per Investigator:	approximately 115 (yearly totals)
Cases Initiated by Investigators:	340 (3-CEU and 1-Vice)
Total Closed Cases:	503
Cases charged	
Felony:	35
Misdemeanor:	300
Surveillances:	65
Admissions of Guilt:	29
Statements:	72

Vice and Child Exploitation Unit Statistics	
Search Warrants:	26
Ramey/Arrest Warrants:	4
Call-Out Activations:	22 (not including dozens of phone consultations)

Vice and Child Exploitation Operations	
Total:	33
Types	
Trolling:	11
Decoy:	2
SOAP:	14
Craig's List:	6
Operations Totals:	
Total Arrests:	318
Males:	31
Females:	263
Female Juveniles:	24

Vice and Child Exploitation Case Profiles

Case Profile #1

On February 7, 2008 at 9:00 pm, Officer Beere received a phone call from Patrol Officer Marcus Patterson regarding a possible human trafficking case discovered during a burglary investigation. Officer Patterson conducted a thorough preliminary investigation and took photographs of a residence possibly involved in a prostitution ring.

Officer Beere developed additional information related to the residence and its occupants. He learned the occupants of the residence were part of a large Asian organized crime syndicate.

As a result of Officer Beere's investigation, several search warrants were served by members of the Oakland Police Department, the Federal Bureau of Investigation and Immigration, Customs and Enforcement. Several people were subsequently arrested. In addition, large sums of money were located and a large marijuana grow was uncovered. Members of this crime syndicate are now facing both State and Federal charges.

COMMUNITY, CLERGY AND RECOVERY EFFORT (C-CARE)

Ms. Debbie Hoffman was the volunteer coordinator for the C-Care project during the past nine-years. She held this position until the program was discontinued in October 2008 due to budget constraints. During 2008, Ms. Hoffman provided outreach and intervention to substance abusers, prostitutes, and the homeless. As the coordinator, Ms. Hoffman recruited and trained numerous recovering addicts and alcoholics to work alongside uniformed officers in the aforementioned venues.

Community, Clergy and Recovery Effort Statistics ⁹	
Contacts:	1,673
Vice Operations:	33
Homeless Outreach:	31
C-Care Patrols:	74
Juvenile Contacts:	208
Clients put into programs:	36

MISSING PERSONS UNIT

During 2008, the Missing Persons Unit (MPU) continued to work closely with the Child Exploitation Unit as part of the Department's efforts to identify sexually exploited minors. The MPU saw its staffing increase by adding an annuitant to assist with the back log. The annuitant made a significant impact with the MPU case load. The annuitant was released in November due to budget cuts.

Missing Persons Unit Statistics	
Total Cases:	1118
Missing Persons	36
Runaways	904
Child Custody	178
Cases per Investigator	559
Search Warrants	4
Ramey/Arrest Warrants	7
Call-Out Activations	9

⁹ Through September 2008.

MPU Case Profiles

Case Profile #1

In March 2008, two female juveniles ran away from their Oakland residence. Upon interviewing friends and family, it appeared the juveniles were in company of older males. During the course investigation it was determined both female juveniles were possibly being victimized as prostitutes. The Department held a press conference and the juveniles were soon located. Upon interviewing both juveniles, they provided the names of the suspects and positively identified the male subjects involved in pimping. The suspects were subsequently arrested.

Case Profile #2

In April 2008, an ex-wife of a CHP officer reported the officer being involved in a 288PC (Lewd or Lascivious Acts) with their child. A search warrant was obtained and the officer's residence and work locker were searched for evidence. Soon after, the parent's of the CHP officer discovered a suicide note left by the officer. A search was conducted for the officer in Tuolumne County by the CHP with negative results. At this point the officer and his current wife are still missing.

Case Profile #3

In August 2008, an 83-year-old female was reported missing by her family. The family stated the missing grandmother frequent casinos such a Cache Creek and Colusa Casino. Surveillance videos from these casinos were reviewed with negative results. An extensive press and flyer campaign was also conducted. Three weeks later, the San Leandro Police Department advised they located the missing person, deceased in a stairwell in Kohl's department store. It appeared the missing person exited the emergency fire stairwell and was unable to get back into the store.

JUVENILE INTAKE UNIT

In 2008, the Juvenile Intake Unit continued its 24-hour a day service in processing juvenile offenders. Staffed by an officer and PST II at all times, the Intake Unit provides a valuable service the Department and citizens of Oakland.

Juvenile Intake Unit Statistics		
	2007	2008
Total Juveniles Processed	751	1201
Sent to Juvenile Hall	725	1034
Notice to Appear	8	167
Deferred to Service Providers	11	154

CAMPUS LIFE AND SCHOOL SAFETY UNIT

The CLASS Unit provided policing services to the City of Oakland’s six major high schools. CLASS officers worked with the Oakland Unified School District (OUSD) to identify school related problems and gave special attention to weapons, drugs, aggression, trespassing, and truancy. In addition, CLASS officers provided mediation services to students, teachers, and parents. The officers worked to manage incidents in a non-criminal atmosphere whenever possible. Meaningful accomplishments include:

- Leading the Department’s citywide truancy effort.
- Providing a safe environment which led to McClymonds High School winning the State Basketball Championship.
- Facilitating the Law Enforcement Partners coalition to provide a comprehensive response to truancy issues in the City of Oakland. The partners in this coalition included the OUSD, the California Highway Patrol, the Alameda County Sheriff’s Office, Bay Area Rapid Transit Police, East Bay Regional Parks Police, and the Oakland Housing Authority.
- All CLASS officers have been trained and issued electronic weapons.
- Providing training for new OUSD School Security Officers on the Department’s role in school safety.
- Staffing of summertime PAL events.
- CLASS officers were transferred to SVU during the summer to assist in reducing case loads.
- The CLASS Unit has made an impact on truancy over the last three school years. CLASS and truancy overtime officers located and returned 1968 truants for the 2007-2008 school year. The truancy enforcement program was funded by Measure Y.

CLASS Unit Statistics			
Officer Type	2007-2008 School Year	2006-2007 School Year	2005-2006 School Year
Overtime Officers	1310 truants	1752 truants	Not Available
CLASS Officers	658 truants	583 truants	Not Available
Total	1968 truants	2335 truants	1891 truants

POLICE ACTIVITIES LEAGUE



Captain Benson H. Fairrow and Deputy Chief Jeffrey H. Israel at the Acorn Woodland School Safety Fair

PAL is based out of the Verdese Carter Recreation Center in the 9600 block of Sunnyside Drive and offers a myriad of services to the youth of Oakland. The accomplishments of PAL include:

- Coordination of the Annual Christmas Dinner, Halloween party, and Thanksgiving Dinner.
- Coordination the Adopt a Family Program.
- Hosting ten students from Holy Names High School, who are interested in careers in Law Enforcement in their Annual Midsession Program.
- Implementation of summer programming comprised of educational, recreational, and athletic programs. These programs include intensive reading, math, baseball, cheerleading, soccer, camping, hip-hop dancing, drumming, and fishing.
- Hosting an average of 60 students per day for after-school programs at the PAL Center.
- Chaperoning 16 youth at the Annual California PAL Sacramento Experience where youth participate in activities and training at the State Capitol.

- Chaperoning 20 youth at the California PAL Life After High School program at Fresno State University where high school students gain tools to prepare them for college.
- Chaperoning several youth at the California PAL snow and beach play days.
- Sponsoring 40 athletes at the California State Track and Field Finals in Los Angeles.
- Sponsoring several PAL track team athletes at the National Junior Olympics in Omaha, Nebraska. In 2008, the athletes brought home several Gold, Silver and Bronze medals.
- Partnering with Community Probation to administer court mandated “Life Skills” training for juvenile probationers.
- Establishment of an Oakland PAL Troop with the Girl Scouts of the East Bay.
- Attending the California PAL Spring and Fall Conferences.
- Attending numerous safety and community fairs to educate the community on PAL and child safety programs.
- Sponsoring computer and reading literacy programs.
- Sponsoring the GREAT Program.
- Sponsoring the creation of the OPD Explorers program.
- Establishment of the Midnight Basketball Program for East and West Oakland.

SECTION VII: OTHER PERFORMANCE DATA

Use of Force

Uses of Force			
Level 1	Level 2	Level 3	Level 4
0	4	8	166

On-going review and monitoring of uses of force was conducted during 2008. No trends of abuse were identified, however, one use of force resulted in a sustained Internal Affairs Division investigation.

Internal Affairs Complaints

46 complaints were made against personnel assigned to the YFSD. However, 13 of these complaints pre-date the subject’s actual assignment to the division. Commanders reviewed all

incidents and found no trends of Departmental policy violations or other misconduct on the part of the involved officers. One use of force was found to be in violation of Departmental policy and resulted in a sustained Internal Affairs Division investigation.

Vehicle Pursuits

YFSD personnel were involved in three vehicle pursuits. However, all three occurred before the involved personnel were actually assigned to the division. Commanders reviewed these incidents and found no abuse of Departmental policy.

Vehicle Collisions

YFSD personnel were involved in one vehicle collisions in 2008. This collision was deemed non-preventable.

SECTION VIII: PLANS AND GOALS

State of the YFSD

2008 saw the YFSD continue its expansion of the gains earned in 2007. Investigative personnel are now receiving advanced training to increase their overall knowledge and effectiveness. The division recently employed a sophisticated database which provides investigators the ability to check other criminal cases for similarities/matches. This same database allows supervisors and commanders to evaluate performance and deployment of personnel.

The SVU and DVU realized a substantial reduction of investigative backlog in 2008. This was primarily due to increased emphasis on backlog reduction, as well as an increase in the staffing of these units.

The OK Program shows a great deal of promise for the future and will likely be an important element of the YFSD for years to come. The dedication of the OK Program staff helped to make this a successful program in 2008.



Oakland Midnight Basketball 2008. 12 teams of 12 players.

Expectations and Goals

The YFSD has already begun to staff Departmental and division orders and policies in order to satisfy CALEA Standards. It is expected that by revising these orders and policies, staff will discover more efficient ways to perform the functions of the division.

The YFSD has set the following goals for 2009

- Conduct at least two Vice Undercover Officer Training Courses.
- Present at least one POST Certified Child Abuse/Sexual Assault Training Course.
- Continue to manage 100% status/compliance of all registered sex offenders living/working in Oakland and ensure DNA samples are collected and submitted to CODIS.
- Fully implement the SMATS database to capture and report on a range of investigative and performance related matters.
- Continue to reduce, and when possible eliminate, the backlog of SVU and DVU cases.
- Continue the OPD's partnership with the FJC.
- Implement the recently approved High Risk Victim screening and classification protocol for all Oakland run-aways and/or at risks child victims.

- Maintain compliance with NSA training requirements and fully support the spirit of the agreement.
- Establish a West Oakland PAL Center.
- Fully implement the OK Program.
- Continue to participate in and help develop the Restorative Justice Program.
- Capitalize on the addition of the IDU to the division by updating all sex offender registration files to improve documentation for prosecution of 290PC cases.

APPENDIX A – YFSD Training

ISS Training	
Course	Hours
DGO O-4 Informants	1.0
BFO P&P Rental Cars	.5
S.O. 8789 / MOR Rev 398.73 Retaliation	.5
DGO B-14 Emergency Info	.5
DGO E-3 Department Notifications	.5
S.O. 8793 / DGO J-3 Towing	.5
DGO E.3.1 – Verification	5.
DGO M-3 Complaint Process (Admin Closure)	.5
DGO M-3.1 Complaint Process (ICR)	.5
AI 140 Media	.5
S.O. 8832 /DGO B-6 Bi-weekly Mtgs	.5
S.O. 8841 / DGO M-18 – Arrest Approvals	1.0
DGO M-4 Criminal Complaints against Personnel	1.0
TB III-W Medical Cannabis	.5
TB V-M.1 Bubble Ordinance	.5
DNA Buccal Swab (SVU Staff Only)	1.0
Tour of Crime Lab (SVU Staff Only)	1.0
TB V-K Excited Delirium	.5
Sex Offender Enforcement (290 PC)	1.0
TB O-3.1 Immigration Laws	.5
S.O. 8262 / DGO O-2 Prisoner Transport	.5
S.O. 8832 / DGO B-5 Ratings	.5
DGO C-8 “OC”	.5
BAWAR Training (SVU Staff Only)	1.0
DGO B-22 Supervisory Notes	.5
TB V-T.1 Internal Investigation/Recusal	1.0

ISS Training	
Course	Hours
TB III-X Lethal Force & Vehicles	1.0
Case Law Update (April 2008)	.5
S.O. 8924 / DGO M-3 (Complaints v. Dept Personnel)	.5
S.O. 8934 / DGO M-3.1 (ICRs)	.5
TB III-A.5 Community Policing	.5
IB Reporting Complaints	.5
DGO D-17 iPAS	1.0
TB III-F Handcuffing/Control in Vehicles	1.0
TB III-E.3 Tows (30-Day Hold)	.5
TB III-E.4 Tows (Unreg and PNO)	.5
TB III.E.6 Tows (Exhibition of Speed)	.5
Elder Abuse (DVU Only)	2.0
Urban Shield (ISS Commander Only)	6.0
IB IAD Notification	.5
POST Certificated Child Abuse (SVU)	40.0
Vice UC Course (Open to all)	20.0
YFSD PP 08-02 (Call-Out)	.5
DGO I-16 Daily Details	.5
IB IAD Notifications	.5
IB Clarifying Complaint Process	.5
DGO M-3.1 (ICR)	.5
S.O. 8962 / DGO C-4 Safety Equipment	.5
S.O. 8970 / DGO K-3, K-4 & TB III-H.1 Taser	.5
IB UOF Preparation Format (Sup/Command only)	.5
SMATS Training	1.0
Investigator Development Project (IDP)	8.0

ISS Training	
Course	Hours
BOI P&P 08-04 Interview Rooms Policy	.5

FSS Training	
Course	Hour(s)
DGO O-4 Informants	1.0
BFO P&P Rental Cars	.5
S.O. 8789 / MOR Rev 398.73 Retaliation	.5
DGO B-14 Emergency Info	.5
DGO E-3 Department Notifications	.5
S.O. 8793 / DGO J-3 Towing	.5
DGO E.3.1 – Verification	.5
DGO M-3 Complaint Process (Admin Closure)	.5
DGO M-3.1 Complaint Process (ICR)	.5
AI 140 Media	.5
S.O. 8832 /DGO B-6 Bi-weekly Mtgs	.5
S.O. 8841 / DGO M-18 – Arrest Approvals	1.0
DGO M-4 Criminal Complaints against Personnel	1.0
TB III-W Medical Cannabis	.5
TB V-M.1 Bubble Ordinance	.5
DNA Buccal Swab (SVU Staff Only)	1.0
Tour of Crime Lab (SVU Staff Only)	1.0
TB V-K Excited Delirium	.5
Sex Offender Enforcement (290 PC)	1.0
TB O-3.1 Immigration Laws	.5
S.O. 8262 / DGO O-2 Prisoner Transport	.5
S.O. 8832 / DGO B-5 Ratings	.5
DGO C-8 “OC”	.5

FSS Training	
Course	Hour(s)
Supervisory Development Course	40.0
Human Trafficking Seminar	8.0
DGO B-22 Supervisory Notes	.5
TB V-T.1 Internal Investigation/Recusal	1.0
TB III-X Lethal Force & Vehicles	1.0
Case Law Update (April 2008)	.5
S.O. 8924 / DGO M-3 (Complaints v. Dept Personnel)	.5
S.O. 8934 / DGO M-3.1 (ICRs)	.5
TB III-A.5 Community Policing	.5
IB Reporting Complaints	.5
Telestaff	4.0
DGO D-17 iPAS	1.0
TB III-F Handcuffing/Control in Vehicles	1.0
TB III-E.3 Tows (30-Day Hold)	.5
TB III-E.4 Tows (Unreg and PNO)	.5
TB III.E.6 Tows (Exhibition of Speed)	.5
Elder Abuse (DVU Only)	2.0
Juvenile Intake Desk Course	20.0
IB IAD Notification	.5
POST Certificated Child Abuse	40.0
Vice UC Course	20.0
YFSD PP 08-02 (Call-Out)	.5
DGO I-16 Daily Details	.5
IB IAD Notifications	.5
IB Clarifying Complaint Process	.5
DGO M-3.1 (ICR)	.5
S.O. 8962 / DGO C-4 Safety Equipment	.5

FSS Training	
Course	Hour(s)
S.O. 8970 / DGO K-3, K-4 & TB III-H.1 Taser	.5
IB UOF Preparation Format (Sup/Command only)	.5
SMATS Training	1.0
Investigator Development Project (IDP)	8.0
BOI P&P 08-04 Interview Rooms Policy	.5
DGO O-4 Informants	1.0
BFO P&P Rental Cars	.5
S.O. 8789 / MOR Rev 398.73 Retaliation	.5
ICS-400 (Command only)	16.0
Taser Training	6.0
Our Kids Program Training	40.0
Continuous Professional Training	36.0
Driving Instructor Course	40.0
POST Instructor Development Course	40.0
Emergency Management for Schools Training	8.0

IDU Training	
Course	Hour(s)
S.O. 8789 / MOR Rev 398.73 Retaliation	.5 hours
DGO B-14 Emergency Info	.5 hours
DGO E-3 Department Notifications	.5 hours
S.O. 8793 / DGO J-3 Towing	.5 hours
DGO E.3.1 – Verification	5. hours
DGO M-3 Complaint Process (Admin Closure)	.5 hours
DGO M-3.1 Complaint Process (ICR)	.5 hours
AI 140 Media	.5 hours
S.O. 8832 /DGO B-6 Bi-weekly Mtgs	.5 hours

IDU Training	
Course	Hour(s)
S.O. 8841 / DGO M-18 – Arrest Approvals	1.0 hours
DGO M-4 Criminal Complaints against Personnel	1.0 hours
TB O-3.1 Immigration Laws	5. hours
S.O. 8262 / DGO O-2 Prisoner Transport	.5 hours
S.O. 8832 / DGO B-5 Ratings	.5 hours
DGO C-8 “OC”	.5 hours
DGO B-22 Supervisory Notes	.5 hours
TB V-T.1 Internal Investigation/Recusal	1.0 hours
S.O. 8924 / DGO M-3 (Complaints v. Dept Personnel)	.5 hours
S.O. 8934 / DGO M-3.1 (ICRs)	.5 hours
TB III-A.5 Community Policing	.5 hours
IB Reporting Complaints	.5 hours
DGO D-17 iPAS	1.0 hours
TB III-E.3 Tows (30-Day Hold)	.5 hours
TB III-E.4 Tows (Unreg and PNO)	.5 hours
TB III.E.6 Tows (Exhibition of Speed)	.5 hours