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CARBON CAPTURE

Teams from six countries have advanced beyond the first phase of a \$20 million XPRIZE contest to find profitable uses for CO2. CASPER & THE WEST, A3

PUTTING THE PADS ON

Freshman Shiloh Windsor is ready to lose his redshirt and help make his name known. SPORTS, B1

PARTLY CLOUDY 56 • 32 FORECAST, A2 | **TUESDAY, OCTOBER 18, 2016** | trib.com

Cheney's war chest breaks record

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Republican Liz Cheney has broken the record for the amount of money raised for a first-time U.S. House candidate from Wyoming.

Cheney, daughter of former Vice President Dick Cheney, has raised nearly \$1.9 million, according to a report her campaign filed Saturday with the Federal Election Commission.

Cheney's Democratic opponent, Ryan Greene, has raised almost \$174,000, his FEC report shows.

In Congress, incumbents gen-

erally have an easier time raising money, as donations pour in from people and political action committees that have a stake in the legislation their committees vet. They also can save contributions over the years to enlarge their war chests.

But new candidates start with a clean slate.

In Wyoming, 2008 was the last year when fundraising records were broken for new candidates in the U.S. House. Democrat Gary Trauner raised nearly \$1.7 million.

Republican Cynthia Lummis won the seat that year. She raised \$1.5 million, including loaning herself over \$215,000. In the GOP

primary, Lummis faced Mark Gordon, now the state treasurer, who raised \$1.4 million, including contributing \$1.2 million of personal funds to his campaign.

Lummis is not running again. She's returning to Wyoming and will have served eight years at the end of this term.

This year, Cheney has contributed \$66,000 to her campaign. Greene has given his campaign \$71,000 through a combination of loans and contributions.

"From the start of this campaign we said we were committed to raising and spending



Republican U.S. House candidate Liz Cheney participates in a debate in August at Casper College.

Please see **CHENEY**, Page A11

JENNA VONHOFE, STAR-TRIBUNE



DAN CEPEDA, STAR-TRIBUNE

Business partners Richie Bratton, Matt Galloway, Mark Galloway and Pete Maxwell pose in a section of the 10,000 sq ft space they hope to turn into a bar and grill near the Old Yellowstone District in downtown Casper. The building has served as a commercial space for various businesses since its construction in 1922, including for many years a Plymouth dealership.

New bar coming to Old Yellowstone

'Roaring 22' will be across from Racca's

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It looks like central Casper will be getting a new bar: "Roaring 22."

A team of local businessmen is moving ahead with plans to develop a building on the corner of Midwest Avenue and Ash Street into a bar and grill with adjacent retail and condo space.

The site, on the corner of Midwest Avenue and Ash Street, is on the border of downtown and

the Old Yellowstone District and across the street from Racca's pizzeria. The 24,000-square-foot downstairs has been home to many businesses including housing a Plymouth auto dealership for many years.

Matt Galloway presented plans for Roaring 22 to City Council

in July as part of the application for a new liquor license city had made available. The council granted the license to Old Yellowstone Garage.

Instead, Galloway and his partners - Pete Maxwell, Richie

Please see **ROARING 22**, Page A11

Police arrest 3 in massage parlor sting

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Police arrested two women and one man Friday in an undercover prostitution sting at a massage parlor on Poplar Street in Casper.

An undercover Casper police officer entered Lovely Therapy Massage on Friday evening and agreed to pay \$130 for a massage and a sex act by two women, according to arrest affidavits. During the massage, one of the women pointed to the officer's genitals and asked if he wanted her to touch there, the affidavit states.

As the women began to "initiate the sexual act," the undercover officer called for other officers waiting nearby and arrested the women, Ren Qingyun of Casper and Xiao Rong Si of Los

Please see **STING**, Page A11



DAN CEPEDA, STAR-TRIBUNE

Undercover police arrested three people Friday night in a bust at Lovely Therapy Massage.

Officials: Investigators wrong on unpaid fines

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Investigators were millions of dollars off when they reported Wyoming had failed to collect \$4.5 million in unpaid health and safety fines, state officials said Monday.

The total amount of unpaid penalties since 2009 is closer to \$500,000, said John Cox, director of the Wyoming Department

for Workforce Services.

The inflated figure came from an annual review of Wyoming's Occupational Safety and Health Administration, conducted by the Denver division in 2015.

Investigators detailed a number of issues with Wyoming's OSHA division, including what it called an ineffective penalty collection system.

Please see **FINES**, Page A11

Court: Feds likely broke law

BIA improperly negotiated exclusively with the Shoshone, judge's order says

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The federal government appears to have acted illegally by entering into contracts with the Eastern Shoshone Tribe to pro-

vide multi-tribal services on the Wind River Reservation, according to a court order Monday.

The Shoshone share the central Wyoming reservation with the Northern Arapaho Tribe. The Arapaho sued in February, claiming that the Bureau of Indian Affairs was entering into exclusive agreements with the Shoshone to fund joint tribal services like the court, fish and game department and water engineer.

"The BIA lacks the authority to issue a 638 contract for the

Wind River Reservation without the approval of the (Eastern Shoshone) and the (Northern Arapaho)," U.S. District Court Judge Brian Morris wrote in his order, noting that it appeared the BIA had issued such contracts anyway.

"638" contracts provide federal funding for tribes to provide services and operate programs that the BIA is mandated to ensure exist on reservations.

Please see **BIA**, Page A11

The Grouch
Wish the bank was wrong on my unpaid bills.



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CLASSIFIEDS	B8	PUBLIC RECORD	A6
COMICS	B5	WEATHER	A2



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Cheney

From A1

what it takes to make certain that Wyoming's lone voice in Congress does not side with Democrats like Bernie Sanders and Nancy Pelosi," said Cheney's campaign manager, Bill Novotny, in an email. "The fact that we have raised 10 times the amount of money from Wyoming donors than our Democratic opponent proves that we have widespread grassroots support from every community in our state."

Greene said he always knew he would lose the fundraising game to Cheney. His supporters are "average, everyday Wyoming folks." He said he does not feel discouraged.

"Job Bush out-raised the Republican field (and dropped out of the presidential race), so I don't believe that's a dire indication of who is going to win this election," he said.

Greene criticized Cheney for accepting PAC money. Earlier this year, when Cheney announced her House bid, she said she was not going to take money from PACs, which can give up to \$5,000 in primary and general elections and are formed by people with similar business and ideological interests.

Cheney's report shows she accepted \$5,000 from the St. Louis-based Anheuser-Busch PAC, \$1,000 from the Houston-based Marathon Oil Company Employees PAC, \$5,000 from the American Crystal Sugar Co. PAC in Moorhead, Minnesota, \$1,000 from the Basin Electric Cooperative PAC, among others.

In all, she's accepted over \$100,000 from PACs, her FEC report states.

Cheney has raised money from high-net-GDP donors at exclusive fundraisers outside Wyoming, hosted by people such as the owners of the Chicago Cubs and the New York Jets.

"New York City billionaires don't give a hoot about Wyoming," Greene said. "They have an agenda, and Wyoming has nothing to do with it."

However, Novotny, Cheney's campaign manager, emphasized that she has raised more money from Wyomingites than her opponents have.

"It is too bad that Liz's opponent would rather spend his time launching false attacks than addressing the issues that matter to the people of Wyoming," he said.

He said Cheney decided to accept PAC money after the primary.

"Now that we are in the general election and we have seen efforts by national left-wing organizations to raise money on behalf of our oppo-

nent, we have been dedicated to ensuring we raise as much as necessary to guarantee Wyoming's lone seat in the House of Representatives does not end up in the hands of the party of Nancy Pelosi, Bernie Sanders, Hillary Clinton and Barack Obama," he said.

Greene has raised over \$8,000 from PACs, including \$1,000 from the United Transportation Union PAC in North Olmsted, Ohio, and \$5,000 from the United Association Political Education Committee in Annapolis, Maryland.

In addition to Cheney and Greene, Libertarian Lawrence Struempff and Constitution Party candidate Daniel Cummings seek the seat. Neither candidate submitted reports on Saturday.

The FEC requires reports only from candidates who have raised or spent at least \$5,000 in the primary.

The FEC report due Saturday covered campaign contributions and expenditures through Sept. 30.

It showed the Cheney campaign had \$352,000 remaining on Sept. 30. Greene's campaign had \$13,000.

Cheney's money will likely flow into the coffers of other Republicans running for the U.S. House — possibly through donations in coming months to the National Republican Congressional Committee, said Bill Cubin, a Republican strategist, certified public accountant and son of former U.S. Rep. Barbara Cubin, who held the seat from 1995 to 2008.

"What she would probably do is help out other House candidates, Republicans in competitive races, and ... therefore have more influence and position in the Republican conference, especially in leadership," he said. "It helps get votes and committee assignments. That's what she would be raising that money for."

Cheney has received help from the campaign committee for Jim Banks, a GOP House candidate from Indiana who gave her \$1,000, and Republican U.S. Rep. Pete Sessions of Texas, who gave \$2,000.

Greene has received \$200 in two donations from Lee Flier, a Democrat running for the Wyoming House.

Greene has a tough challenge in the race for the state's only House seat, Cubin said.

"He's totally outmatched when it comes to fundraising," Cubin said. "He would have to run an effortless grassroots campaign. And people would have to believe he can win. When you look at numbers like that, it makes that thought not likely."

Roaring 22

From A1

Bratton and Mark Galloway — are purchasing a retail liquor license from the Ramada Hotel. The hotel will then apply for a resort liquor license. Those come with restrictions but are not capped based on a city's population like retail licenses are.

A public hearing on the license transfer will be held at the Nov. 15 Casper City Council meeting, Galloway said he's optimistic that the license will be approved, though he said, "I take nothing for granted, and nothing surprises me."

Galloway said specific plans for the bar will not entirely match those outlined in the July presentation.

"We're kind of in total flux," he said.

But Galloway said initial work can begin as soon as the license transfer is approved and that the bar should open by early summer, in time for the ecoclipse festival in August, when thousands of visitors are expected to descend on

Casper. "We're no dummies," he said. "We definitely want to be open by the ecoclipse."

Galloway added that work should move relatively quickly because it will be a renovation rather than new construction.

The plan presented in July called for a bar and grill catering to young professionals, featuring an area with arcade-style games and a microbrewery that customers could use to brew their own beer.

"I can assure you we will have a bar and grill area. We will serve food, booze and beer," Galloway said. The bar and grill is expected to take up 10,000 square feet.

In addition, Galloway said there will be three retail spaces — which he hopes will include a coffee shop, among other businesses — and four condo spaces on the second floor.

Galloway owns Keg and Cork with his brother and helps run Galloway's Irish Pub, owned by his father. The family also owns El Mark-O Lanes bowling al-

ley. He said that he enjoys talking to patrons at those establishments about what they think Casper needs and will try to incorporate that feedback into plans for Roaring 22.

Galloway said he thinks the development will help convert downtown Casper and the Old Yellowstone District into the kind of central districts found in towns like Fort Collins, Colorado, and Denver.

"We get where the scene is going in the larger cities and we hope to emulate that and bring that to Casper," he said.

With Raccia's, Old Yellowstone Garage, Prostly's, Karen and Jim's, a new enterprise taking over the Wonder Bar location, The Lyric civic auditorium and David Street Station already in coming to the area, Galloway imagines people being drawn downtown for events, dinner and bar hopping.

Downtown Development Authority CEO Kevin Hawley said Roaring 22 would help contribute to achieve exactly that effect.

"Proximity to other establishments helps create a cluster effect, as well as a walk-able and connected environment for patrons," Hawley said in an email.

"Downtown is currently seeing tremendous interest from both public and substantial investment from the private sector," he added.

He remains slightly apprehensive, noting that while he expects the uptick in the number of businesses to be a good thing, there is also the risk that competition will have a negative impact.

"Is it going to work in a way that everyone benefits or where one cannibalizes another?" Galloway said.

But mostly he's excited about the new project.

"We're about to embark on something that the town has really never seen," Galloway said as the cluster of new businesses in the area. "The whole city, as a locality, is taking it on — as a whole beast."

Follow local government reporter Arno Rosenfeld on Twitter @arnorosenfeld

Fines

From A1

Initially, Wyoming regulators were flummoxed by the high figure cited in the report but were unable to defend their record, Cox said.

About two years ago federal OSHA closed down the old system it used to track violations, penalties and collected fees, he said. The state regulators didn't have access to their own penalty history that far back.

Wyoming has experi-

enced trouble with fee collection, he said.

John Ysebaert, Wyoming's workforce standards and compliance administrator, responded to the 2015 report via a public letter dated July 29.

In the letter, Ysebaert acknowledged that fee collection was an issue in the state. He also argued that Wyoming had enlisted the help of a collections agency to address the problem.

The \$4.5 million in unpaid fines was not contested in the letter because of the time Wyoming of-

ficials could not counter Denver's numbers, Cox said.

Meanwhile, the division appealed to both Denver and Washington, D.C., of fee for answers.

An incident history of violations and penalties was provided by Washington on Monday, according to Cox. It shows a much reduced penalty history in Wyoming.

Since 2009, the state has issued only about \$4.9 million in fees and has collected about \$4.5 million of those, Cox said.

According to Denver's numbers, provided to Wyoming OSHA, Wyoming had issued over \$50 million in penalties, he said.

"The only thing that we can come up with is these figures could not have originated from Wyoming at all," Cox said. "What we are speculating is for the whole region."

Calls to the Denver office were not returned by press time.

Follow energy reporter Heather Richards on Twitter @hroxxner

Sting

From A1

Angelenos, on suspicion of prostitution, a misdemeanor.

While officers waited for a warrant to search the building, two men approached the business for appointments. One man said he had researched Lovely Therapy online and suspected it was an erotic massage parlor, which is why he had come to the business, the affidavits state. The other man said he wanted only a back massage. The police told both men to leave.

After a judge granted the search warrant, officers found about \$6,000 in cash

stashed in various places around the building, the affidavits state.

The phone rang as officers searched the building. When an officer answered, the caller identified himself as Jimmy Suen, the owner of the parlor, and agreed to meet with investigators.

Suen told an FBI agent who was assisting with the operation that his employ-



Suen



Qingyun



Rong Si

ees signed a release that waived the business' liability if they performed sexual acts while working,

according to the affidavits. He "did not know where the documents were located and that they were written in Chinese."

Officers arrested Suen, of Daly City, California, on suspicion of promoting prostitution, a felony.

The bust came one day after police arrested four women suspected of prostitution and one man suspected of soliciting prostitutes in another undercover

operation.

All eight arrests were part of Operation Cross Country, an annual nationwide effort by local, state and federal law enforcement agencies to rescue underage victims of sex trafficking. Last year, 149 underage victims were rescued across the country and more than 150 others were arrested, according to the FBI, which spearheads the operation.

Casper police rescued a 16-year-old girl who had been trafficked to Casper from Colorado in a 2014 sting that was part of the nationwide operation.

Follow crime and courts reporter Elise Schmelzer on Twitter @eliseschmelzer

CORRECTIONS

Roughnecks

A story in Sunday's edition about an injured oil worker incorrectly identified examples of roughnecking jobs. They were derrickhands and floorhands.

Voter Guide Omissions

One City of Casper Ward 2 candidate who made an on-time submission to the "In Their Own Words" Voter Guide was inadvertently omitted from the guide. The profiles of all Ward 2 candidates who submitted to the guide are printed on Page A10 of today's Star-Tribune.

In addition, two school board candidates who made on-time submissions to the guide were inadvertently omitted. All of the profiles for that race will be published in the Star-Tribune this week.

Sample ballot

Please note the following



IF YOU'RE HAVING TROUBLE HEARING, YOU'RE CERTAINLY NOT ALONE. NEARLY 36 MILLION AMERICANS DEVELOP SOME FORM OF HEARING LOSS — AND IT'S THE RESULT OF NORMAL DAILY WEAR. FIND OUT HOW MIDDLE EAR CAN HELP.



sample ballot corrections: Polling places

- 4-2.1 - Evansville Community Center - Evansville Community Center - 71 Curtis
- 5-1.1 - Evansville Community Center - Evansville Community Center - 71 Curtis
- 8-5.1 - Bar Nunn Fire Station - Bar Nunn Fire Station - 1705 Sunn Blvd.
- 14-1.1 - Upper Willow Creek - Bennett Ranch - 24000 Willow Creek Rd.

Candidate name

- The Republican candidate for Wyoming State House of Representatives, District 56, should be listed as Jerry Obermuller.

BIA

From A1

The law's "plain language seems to confirm that the BIA acted ultra vires in approving the contracts at issue," Morris wrote, using a legal term meaning "beyond its authority."

Morris granted the Arapaho's request for a preliminary injunction barring the BIA from entering into any more exclusive contracts with the Shoshone.

"The Federal Court has said it in plain words — the BIA has violated the sovereign rights of the Northern Arapaho Tribe," Dean Goggles, Northern Arapaho Business Council chairman, said in a statement.

"Each Tribe at Wind

River is its own sovereign, and neither Tribe governs or speaks for the other," Goggles added.

The dispute began in 2014 when the Arapaho left the Joint Business Council, established in the 1930s to allow the federal government to negotiate with both Wind River tribes at once. The Shoshone Business Council did not recognize the Arapaho's decision to dissolve the JBC and continue to operate the joint council and enter contracts with the BIA.

Morris denied the federal government's request to dismiss the lawsuit. The government claimed the issue was moot because the BIA had already agreed to stop negotiating exclusively with the Shoshone.

But Morris said that the BIA had only written a letter stating its intention to stop entering such contracts.

"The BIA has committed to a legally binding policy that would prevent such [contract] approvals from happening in the future," Morris wrote.

He added that the preliminary injunction only gave legal force to what the BIA had already agreed to in its letter.

The order comes more than two weeks after the expiration on Sept. 30 of all the 638 contracts on the reservation.

The most acute consequence of the expiration of federal funding for tribal programs has been at the tribal courts. The Arapaho stepped in to fund opera-

tions of the court starting on Oct. 1 and accuse the Shoshone of attempting to shut down the court.

The court agreed and held several Shoshone leaders in contempt, threatening to jail or fine them.

But the Shoshone Business Council argues that the court no longer has legal authority and claims that it fired the judge earlier this month.

A hearing on the contempt charges is scheduled for Wednesday.

While the district court lawsuit includes issues related to the tribal court dispute, Monday's order did not address the issue.

Follow local government reporter Arno Rosenfeld on Twitter @arnorosenfeld

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